

Delaware Department of Education

# 2014-15 ORGANIZATIONAL FRAMEWORK REPORT

PROVIDENCE CREEK ACADEMY

#### DOE CHARTER SCHOOL OFFICE MISSION

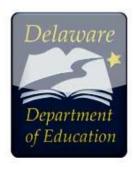
To provide high-quality public school options for all Delaware students and their families through clear and transparent requirements and systems; rigorous application processes; renewal of only schools that meet or exceed high performance standards; protection of student and public interests; and safeguarding charter school autonomy.

#### DOE CHARTER SCHOOL OFFICE VISION

To be a nationally-recognized charter school authorizer by creating a diverse portfolio of high-achieving schools that strike a balance between academic rigor and joy and that offers genuine educational alternatives for all students and their families.

#### DOE CHARTER SCHOOL OFFICE CORE VALUES

Students First
Accountability
Collaboration
Transparency
Integrity
Excellence
Dedication



This document incorporates many ideas from highly-respected charter school authorizers and researchers from around the country, including the New Jersey Department of Education, the Rhode Island Department of Education, the Governor John Engler Center for Charter Schools at Central Michigan University, the D.C. Public Charter School Board, the Portfolio Management Team at Denver Public Schools, and the National Association of Charter School Authorizers. The DOE Charter School Office is grateful for their support.

## DOE'S ROLE AS CHARTER SCHOOL AUTHORIZER

A charter school authorizer is an organization "designated to approve, monitor, renew, and, if necessary, close charter schools" (National Association of Charter School Authorizers). The Department of Education is the larger of two charter school authorizers in the Estable Exp

The Secretary of Education makes all decisions related to approving, modifying, renewing, placing conditions, and revoking charter schools pursuant to applicable laws and regulations, and with the assent of the State Board of Education. CSO supports the Secretary by obtaining and evaluating information used to make decisions.

Pursuant to state law, CSO also ensures that the charter schools receive technical assistance from the DOE and other state agencies.

#### Establishing Clear Expectations

- Performance Framework
- Technical Assistance

#### Rigorous Applications

- New Charter Schools
- Modifications

#### Accountability For Results

- Renewal
- Formal Review

#### Ongoing Oversight

- Data Gathering & Review
- Non-Compliance Notification

CSO's ongoing oversight work includes review of multiple sources of information, including but not limited to:

- Financial Revenues & Expenditures
- Payroll Transactions
- Financial Policies
- Audited Financial Statements
- Charter School Application
- Annual Reports
- Special Education
   Documentation
- Charter Modifications

- Renewal Application
- State Assessment Data
- Admissions and Enrollment Materials
- Enrollment Data
- Board Minutes
- Curriculum Documents
- School Policies
- Student Handbooks
- Teacher Certification Data
- Discipline Data

- Curriculum Documents
- Budgets
- Facility Plans
- Federal and State Reporting Requirements
- Documentation of current Certificate of Occupancy, Health, Safety, and Fire inspections

As issues arise, CSO notifies the schools and recommends appropriate next steps based upon the severity of the issue and the charter school's overall performance. The next steps could include notification of the issue and correction by the school; notation in the organizational framework; corrective action plan; and formal review with the potential end result of probation with conditions or revocation of the charter.

# Delaware Performance Framework PERFORMANCE FRAMEWORK OVERVIEW

In 2011 and 2012, the Delaware State Board of Education, Governor's Office, and Department of Education (DDOE) collaborated to develop a comprehensive Performance Framework to help ensure that each and every charter school is serving students with a high-quality public education. The Performance Framework sets the academic, fiscal, and organizational standards by which these public charter

schools are evaluated.

informing the authorizer and

charter school about each

school's performance and

sustainability.

#### **ACADEMIC FRAMEWORK**

The first component of the Performance
Framework is a tool that provides a
comprehensive summary of the charter
school's academic outcomes for the academic
year just completed.

Note: The Academic Framework is currently being updated.

#### FINANCIAL FRAMEWORK

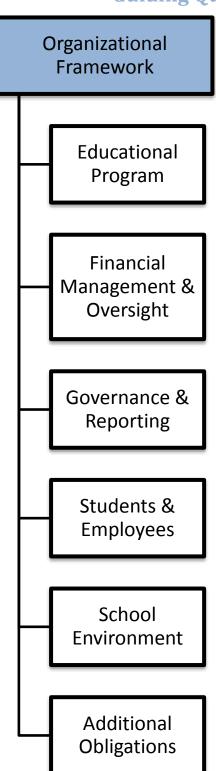
The second component of the Performance Framework is a tool that uses data from the audited financial statements to provide a comprehensive summary of the charter school's financial position at the end of the last fiscal year.

#### ORGANIZATIONAL FRAMEWORK

The third component of the Performance
Framework is a tool that uses data from
multiple DOE workgroups, other state
agencies, and audited financial statements to
provide a comprehensive summary of the
charter school's performance against
compliance requirements for the academic
year just completed.

### ORGANIZATIONAL FRAMEWORK REPORT GUIDE

### **Guiding Question: Is the charter school compliant?**



#### FREQUENTLY-ASKED QUESTIONS

#### What is the Organizational Framework Report?

The Organizational Framework Report is a summary of the charter school's compliance with applicable laws over the period of the most recent school year.

#### What are the possible Organizational Framework Report ratings?

Only two ratings are possible: Meets Standard, and Does Not Meet Standard. If a charter school achieves a Meets Standard rating overall, it means that the school was materially compliant with a broad range of critical laws, regulations, and/or charter requirements for the reporting period.

Does a "Does Not Meet Standard" rating, either on one measure or overall, mean a charter school is about to close or that I should take my child out of the school?

Does a "Does Not Meet Standard" rating, either on one measure or overall, mean a charter school is about to close? No. Under Delaware law, a charter school can only be closed pursuant to two formal processes – non-renewal of the charter or formal review with the potential end result of probation with conditions or revocation of the charter. When the DOE considers corrective action for a charter school, the Organizational Framework Report is just one piece of information among many others that is considered.

Please contact charter school leaders for more detailed information about any measures on the report.

What happens if a charter school has a "Does Not Meet Standard" rating, either overall or for a certain category?

The charter school is expected to fix the issue immediately, if it has not already done so. There are some issues where data is reviewed only once per year, such as audits or materials submitted to the state. In those cases, the issue will be reviewed again in preparation for next year's Organizational Framework Report.

How can parents and guardians use the Organizational Framework

Parents and guardians can use the Organizational Framework Report to learn about the charter school's compliance with laws, regulations, and the requirements of its charter during the last school year.



# Organizational Framework Report **PROVIDENCE CREEK ACADEMY**

Reporting Period: July 1, 2014 to June 30, 2015 Published: November 12, 2015

For each measure, a school receives one of two ratings:

Meets Standard

Does Not Meet Standard

Rating targets for each measure can be referenced on the Organizational Section of the <u>Delaware Performance</u>

<u>Framework</u>. Further clarifications for each measure's data and methodology can be referenced in the <u>Organizational</u>

<u>Framework Guidance Document</u>. School performance on each measure is presented below.

Each measure is weighted equally with discretion of the Authorizer incorporated to determine an overall rating.

#### 1. EDUCATIONAL PROGRAM

Measure 1a. Is the school implementing the essential terms of the charter's education program as defined in the current charter, and complying with applicable state and federal requirements?

2011-12	2012-13	2013-14	2014-15
Meets Standard	Meets Standard	Meets Standard	Meets Standard

Based on information available to the DOE, the charter school is implementing the essential terms of the education program in all material respects, including but not limited to Del. C., Title 14, Ch. 5, §512 (3), and the education program in operation reflects the essential terms as defined in the charter.

#### Measure 1b. Is the school compliant with legal requirements for students with disabilities and English Learners?

2011-12	2012-13	2013-14	2014-15
Meets Standard	Meets Standard	Meets Standard	Meets Standard

Based on information available to the DOE during the 2014-15 school year, the charter school materially complied with applicable laws, rules, regulations, and provisions of the charter relating to the treatment of students with identified disabilities and those suspected of having a disability (including the Individuals with Disabilities Education Act, Section 504 of the Rehabilitation Act of 1973, the Americans with Disabilities Act) and students identified as English Learners (including Title III of the Elementary and Secondary Education Act (ESEA), and US Department of Education authorities relating to English Language Learner requirements).

#### 2. FINANCIAL MANAGEMENT AND OVERSIGHT

#### Measure 2. Is the school meeting financial reporting and compliance requirements?

2011-12	2012-13	2013-14	2014-15
Meets Standard	Meets Standard	Meets Standard	Does Not Meet Standard

Based on information available to the DOE during the 2014-15 school year, the charter school did not materially comply with applicable laws, rules, regulations and provisions of the charter relating to financial reporting requirements. The DOE noted the following material issues:

- Division of Accounting review of payroll policies resulted in rating of "weak" (potential ratings include "strong," "adequate," "lacking," or "weak.")
- FY15 Audit Results:
  - 4 material weaknesses (#2015-001, #2015-002, #2015-003, and #2015-004)
  - 1 instance of noncompliance (#2015-002)

#### 3. GOVERNANCE AND REPORTING

#### Measure 3a. Is the school complying with governance requirements?

2011-12	2012-13	2013-14	2014-15
Does Not Meet Standard	Meets Standard	Meets Standard	Does Not Meet Standard

Based on information available to the DOE during the 2014-15 school year, the charter school did not materially comply with applicable laws, rules, regulations and provisions of the charter relating to governance by its board. The DOE noted the following material issues:

- Misuse of funds by now-former employee during the reportable period; upon discovery, the charter school reported concerns to State Auditor of Accounts and implemented new oversight policies
- Non-compliance with State Employees', Officers', and Officials' Code of Conduct; upon discovery, the charter school board implemented a new organizational chart, made staffing changes, and implemented new employee management policies

#### Measure 3b. Is the school holding management accountable?

2011-12	2012-13	2013-14	2014-15
Meets Standard	Meets Standard	Meets Standard	Does Not Meet Standard

Based on information available to the DOE during the 2014-15 school year, the charter school did not materially comply with applicable laws, rules, regulations and provisions of the charter relating to oversight of school management. The DOE noted the following material issue:

School leader evaluation not completed for 2014-15, due to October 2014 resignation of Board of Directors
member trained in DPAS evaluation system and unavailability of training opportunities until Summer 2015; charter
school reported that training was completed after the reporting period and the evaluation was in progress as of
the date of publication of this report

#### Measure 3c. Is the school complying with reporting requirements?

2011-12	2012-13	2013-14	2014-15
Meets Standard	Meets Standard	Meets Standard	Meets Standard

Based on information available to the DOE during the 2014-15 school year, the charter school materially complied with applicable laws, rules, regulations and provisions of the charter relating to relevant reporting requirements to the school's authorizer, state education agency, district education department, and/or federal authorities.

#### 4. STUDENTS AND EMPLOYEES

#### Measure 4a. Is the school protecting the rights of all students?

2011-12	2012-13	2013-14	2014-15
Meets Standard	Meets Standard	Meets Standard	Does Not Meet Standard

Based on information available to the DOE during the 2014-15 school year, the charter school did not materially comply with applicable laws, rules, regulations, and provisions of the charter relating to the rights of students. The DOE noted the following material issue:

 Reporting requirements – failure to record a substantiated criminal violation by a staff member in eSchool as required by 14 Del. C. § 4112 (recorded September 2015) and failure to include a reason for substantiated bullying incidents as required by 14 Del. C. § 411D(b)(2)(k) (since corrected)

#### Measure 4b. Is the school meeting attendance goals?

2011-12	2012-13	2013-14	2014-15
Meets Standard	Meets Standard	Meets Standard	Meets Standard

Based on information available to the DOE during the 2014-15 school year, the charter school materially complied with applicable laws, rules, regulations, and provisions of the charter relating to attendance goals.

#### Measure 4c. Is the school meeting all staff credentialing requirements?

2011-12	2012-13	2013-14	2014-15
N/A †	Meets Standard	Meets Standard	Does Not Meet Standard

<sup>†</sup> Data not available on which to make a decision for this year.

Based on information available to the DOE during the 2014-15 school year, the charter school did not materially comply with applicable laws, rules, regulations, and provisions of the charter (including the federal Highly Qualified Teacher requirements within Title II of the ESEA) relating to state certification requirements and background checks. The DOE noted the following material issue:

• Highly-Qualified Teacher (HQT) requirement not met (85.5%)

#### Measure 4d. Is the school respecting employee rights?

2011-12	2012-13	2013-14	2014-15
Meets Standard	Meets Standard	Meets Standard	N/A ††

Due to confidentiality of information, the DOE did not have information available to determine whether the charter school materially applied with applicable laws, rules, regulations and provisions of the charter relating to employment.

#### 5. SCHOOL ENVIRONMENT

Measure 5a. Is the school complying with facilities and transportation requirements?

2011-12	2012-13	2013-14	2014-15
Meets Standard	Meets Standard	Meets Standard	Meets Standard

Based on information available to the DOE during the 2014-15 school year, the charter school materially complied with applicable laws, rules, regulations and provisions of the charter relating to the school facilities, grounds, and transportation.

Measure 5b. Is the school complying with health and safety requirements?

2011-12	2012-13	2013-14	2014-15
Meets Standard	Meets Standard	Meets Standard	Meets Standard

Based on information available to the DOE during the 2014-15 school year, the charter school materially complied with applicable laws, rules, regulations and provisions of the charter relating to safety and the provision of health-related services.

#### 6. ADDITIONAL OBLIGATIONS

Measure 6: Is the school complying with all other obligations?

2011-12	2012-13	2013-14	2014-15			
Meets Standard	Meets Standard	Meets Standard	Meets Standard			

Based on information available to the DOE during the 2014-15 school year, the charter school materially complied with all other material legal, statutory, regulatory, or requirements contained in its charter that are not otherwise explicitly stated in the Organizational Framework.

#### SUMMARY AND OVERALL RATING

#### **Providence Creek Academy**

Year	<b>1</b> a	1b	2	<b>3</b> a	3b	<b>3</b> c	4a	4b	<b>4</b> c	4d	5a	5b	6	OVERALL RATING
11-12	M	М	М	DNM	M	M	М	М	N/A	M	M	М	М	Meets Standard
12-13	M	М	М	М	M	M	М	М	М	M	M	М	М	Meets Standard
13-14	М	М	М	М	M	М	М	М	М	М	М	М	М	Meets Standard
14-15	М	М	DNM	DNM	DNM	M	DNM	М	DNM	N/A	М	М	М	Does Not Meet Standard